DOCUMENTS EXPEDITING PROJECT

83d Congress
2d Session } SENATE COMMITTEE PRINT NO. 130

ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

NOVEMBER AND OCTOBER 1954

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

UNITED STATES
GOVERNMENT PRINTING OFFICE
55840 WASHINGTON : 1955

CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, NOVEMBER AND OCTOBER 1954, AND PAY, OCTOBER AND SEPTEMBER 1954

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of October 1954 and that they are compared with personal service expenditure figures for the month of September 1954, whereas the latest employment figures covered in this report are for the month of November 1954 and are compared with the month of October 1954. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separated report on foreign nationals who are not counted in tables I, II, III, and IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for November 1954 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	**Civilian personnel** in executive branch			**Payroll** (in thousands) in executive branch		
	In November numbered	In October numbered	Increase (+) or Decrease (−)	In October was—	In September was—	Increase (+) or Decrease (−)
Total [1]	**2,343,707**	**2,322,997**	**+20,710**	**$753,513**	**$780,632**	**−$27,119**
Agencies exclusive of Department of Defense	1,204,230	1,182,026	+22,204	393,424	404,493	−11,069
Department of Defense	1,139,477	1,140,971	−1,494	360,089	376,139	−16,050
Inside continental United States	2,156,530	2,133,551	+22,979			
Outside continental United States	187,177	189,446	−2,269			
Industrial employment	708,638	708,873	−235			
Foreign nationals	**381,279**	**375,532**	**+5,747**	**25,506**	**25,183**	**+323**

[1] Exclusive of foreign nationals shown in the last line of this summary.

Table I, page 2, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to shown the number inside continental United States by agencies.

Table III, page 6, breaks down the above employment figures to shown the number outside continental United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial-type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during November 1954, and comparison with October 1954, and pay for October 1954, and comparison with September 1954*

Department or agency	Personnel				Pay (in thousands of dollars)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	72,202	72,102	100		$23,193	$24,134		$941
Commerce [1]	74,483	55,762	18,721		16,432	16,827		395
Health, Education, and Welfare	36,446	35,983	463		12,653	13,110		457
Interior	51,250	51,845		595	18,831	20,283		1,452
Justice	30,502	30,643		141	12,459	13,130		671
Labor	4,957	5,034		77	2,103	2,197		94
Post Office	508,519	504,152	4,367		164,965	164,643		678
State	21,074	21,028	46		6,901	6,899	$2	
Treasury	79,463	79,769		306	30,070	31,706		1,636
Executive Office of the President:								
White House Office	265	267		2	136	135	1	
Bureau of the Budget	425	425			247	256		9
Council of Economic Advisers	34	34			22	24		2
Executive Mansion and Grounds	67	97		30	20	20		
National Security Council [2]	26	25	1		15	17		2
Office of Defense Mobilization	291	298		7	147	163		16
President's Advisory Committee on Government Organization	5	6		1	3	4		1
Independent agencies:								
Advisory Committee on Weather Control	11	13		2	3	8		5
American Battle Monuments Commission	836	[3] 809	27		101	102		1
Atomic Energy Commission	6,016	5,999	17		2,745	2,909		164
Board of Governors of the Federal Reserve System	569	566	3		245	258		13
Civil Aeronautics Board	535	534	1		262	284		22
Civil Service Commission	4,120	4,145		25	1,651	1,733		82
Commission on Intergovernmental Relations	70	61	9		25	30		5
Defense Transport Administration	20	20			11	11		
Export-Import Bank of Washington	131	131			65	72		7
Farm Credit Administration	1,096	1,103		7	486	513		27

[1] November figure includes 543 seamen on the rolls of the Maritime Administration and their pay.

[2] Exclusive of personnel and pay of the Central Intelligence Agency.

[3] Revised on basis of later information.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during November 1954, and comparison with October 1954, and pay for October 1954, and comparison with September 1954*—Continued

Department or agency	Personnel				Pay (in thousands of dollars)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Con.								
Federal Civil Defense Administration	679	627	52		329	357		28
Federal Coal Mine Safety Board of Review	8	8			4	4		
Federal Communications Commission	1,091	1,099		8	517	553		36
Federal Deposit Insurance Corporation	1,091	1,085	6		460	474		14
Federal Mediation and Conciliation Service	354	358		4	215	225		10
Federal Power Commission	639	642		3	308	324		16
Federal Trade Commission	595	591	4		303	313		10
Foreign Claims Settlement Commission	233	237		4	89	94		5
Foreign Operations Administration	6,039	[3] 6,045		6	2,564	2,551	$13	
General Accounting Office	5,829	5,832		3	2,315	2,430		115
General Services Administration	25,897	25,867	30		7,938	8,380		442
Government Contract Committee	14	9	5		4	5		1
Government Printing Office	6,843	6,817	26		2,605	2,721		116
Housing and Home Finance Agency	10,437	10,558		121	4,361	4,596		235
Indian Claims Commission	13	14		1	9	9		
Interstate Commerce Commission	1,847	1,856		9	834	871		37
National Advisory Committee for Aeronautics	7,141	7,141			3,004	3,142		138
National Capital Housing Authority	287	286	1		98	96	2	
National Capital Planning Commission	18	18			9	10		1
National Gallery of Art	315	313	2		91	97		6
National Labor Relations Board	1,167	1,170		3	476	606		130
National Mediation Board	110	107	3		64	59	5	
National Science Foundation	227	181	46		86	83	3	
National Security Training Commission	6	7		1	3	3		
Panama Canal	15,751	15,891		140	3,944	3,393	551	
Railroad Retirement Board	2,397	2,425		28	830	874		44
Renegotiation Board	620	619	1		338	364		26
Rubber Producing Facilities Disposal Commission	23	23			13	12	1	
Saint Lawrence Seaway Development Corporation [4]	19		19					
Securities and Exchange Commission	700	698	2		365	373		8
Selective Service System	7,195	7,244		49	1,588	1,649		61
Small Business Administration	746	729	17		371	377		6
Smithsonian Institution	501	505		4	176	186		10
Soldiers' Home	929	936		7	179	193		14

[3] Revised on basis of later information.

[4] New agency created pursuant to Public Law 358, 83d Cong.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during November 1954, and comparison with October 1954, and pay for October 1954, and comparison with September 1954*—Continued

Department or agency	Personnel				Pay (in thousands of dollars)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Con.								
Subversive Activities Control Board	35	32	3		19	20		1
Tariff Commission	195	197		2	101	105		4
Tax Court of the United States	142	142			72	74		2
Tennessee Valley Authority	23,107	23,547		440	10,357	10,637		280
United States Information Agency	9,526	9,541		15	2,301	2,442		141
Veterans Administration	178,051	177,778	273		53,293	56,323		3,030
Total, Excluding Department of Defense	**1,204,230**	**1,182,026**	**24,245**	**2,041**	**393,424**	**404,493**	**$578**	**11,647**
Net Change, Excluding Department of Defense			**22,204**				**11,069**	
Department of Defense:								
Office of the Secretary of Defense	1,889	1,914		25	961	964		3
Department of the Army [a]	422,682	426,933		4,251	121,493	127,169		5,676
Department of the Navy	408,969	408,962	7		141,452	148,510		7,058
Department of the Air Force [a]	305,937	303,162	2,775		96,183	99,496		3,313
Total, Department of Defense	**1,139,477**	**1,140,971**	**2,782**	**4,276**	**360,089**	**376,139**		**16,050**
Net decrease, Department of Defense			**1,494**				**16,050**	
Grand total, including Department of Defense	**2,343,707**	**2,322,997**	**27,027**	**6,317**	**753,513**	**780,632**	**578**	**27,697**
Net change, including Department of Defense			**20,710**				**27,119**	

[a] On the basis of current information, figures have been adjusted to—

(*a*) Exclude foreign nationals under contractual agreement in—

	Army		Air Force	
	November	October	November	October
Austria			181	183
England			6,880	6,618
France	15,797	11,623	6,054	5,821

The services of these foreign nationals is provided by contractual agreement between the Government of the United States and the governments of the respective countries. Reporting of these foreign nationals is now shown in table V of the report. Payroll figures for Air Force have also been adjusted. (Figures for Army are subject to revision.)

(*b*) Include foreign nationals employed by the United States in—

	Army		Air Force	
	November	October	November	October
Korea			7,323	7,516
Ryukyus	11,435	11,202	4,545	4,630

These foreign nationals have heretofore been shown in table V of the report. Payroll figures for Air Force have also been adjusted. (Foreign for Army are subject to revision.)

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during November 1954, and comparison with October 1954*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	70,950	70,956		6
Commerce [1]	71,536	52,809	18,727	
Health, Education, and Welfare	35,934	35,486	448	
Interior	45,299	45,704		405
Justice	29,994	30,138		144
Labor	4,845	4,875		30
Post Office	506,175	501,808	4,367	
State	5,844	5,785	59	
Treasury	78,470	78,778		308
Executive Office of the President:				
White House Office	265	267		2
Bureau of the Budget	425	425		
Council of Economic Advisors	34	34		
Executive Mansion and Grounds	67	97		30
National Security Council [2]	26	25	1	
Office of Defense Mobilization	291	298		7
President's Advisory Committee on Government Organization	5	6		1
Independent agencies:				
Advisory Committee on Weather Control	11	13		2
American Battle Monuments Commission	17	16	1	
Atomic Energy Commission	6,001	5,982	19	
Board of Governors of the Federal Reserve System	569	566	3	
Civil Aeronautics Board	531	530	1	
Civil Service Commission	4,110	4,135		25
Commission on Intergovernmental Relations	70	61	9	
Defense Transport Administration	20	20		
Export-Import Bank of Washington	131	131		
Farm Credit Administration	1,084	1,092		8
Federal Civil Defense Administration	679	627	52	
Federal Coal Mine Safety Board of Review	8	8		
Federal Communications Commission	1,064	1,072		8
Federal Deposit Insurance Corporation	1,090	1,084	6	
Federal Mediation and Conciliation Service	354	358		4
Federal Power Commission	639	642		3
Federal Trade Commission	595	591	4	
Foreign Claims Settlement Commission	229	233		4
Foreign Operations Administration	1,637	1,628	9	
General Accounting Office	5,780	5,783		3
General Services Administration	25,782	25,749	33	
Government Contract Committee	14	9	5	
Government Printing Office	6,843	6,817	26	
Housing and Home Finance Agency	10,313	10,433		120
Indian Claims Commission	13	14		1
Interstate Commerce Commission	1,847	1,856		9
National Advisory Committee for Aeronautics	7,141	7,141		
National Capital Housing Authority	287	286	1	
National Capital Planning Commission	18	18		
National Gallery of Art	315	313	2	
National Labor Relations Board	1,146	1,149		3
National Mediation Board	110	107	3	
National Science Foundation	227	181	46	
National Security Training Commission	6	7		1
Panama Canal	541	556		15
Railroad Retirement Board	2,397	2,425		28
Renegotiation Board	620	619	1	
Rubber Producing Facilities Disposal Commission	23	23		

[1] November figure includes 543 seamen on the rolls of the Maritime Administration.

[2] Exclusive of personnel of the Central Intelligence Agency.

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during November 1954, and comparison with October 1954*—Continued

Department or agency	November	October	Increase	Decrease
Independent agencies—Continued				
Saint Lawrence Seaway Development Corporation [2]	19		19	
Securities and Exchange Commission	700	698	2	
Selective Service System	6,994	7,042		48
Small Business Administration	746	729	17	
Smithsonian Institution	499	503		4
Soldiers' Home	929	936		7
Subversive Activities Control Board	35	32	3	
Tariff Commission	195	197		2
Tax Court of the United States	142	142		
Tennessee Valley Authority	23,107	23,547		440
United States Information Agency	2,175	2,190		15
Veterans Administration	176,797	176,529	268	
Total, Excluding Department of Defense	**1,144,760**	**1,122,311**	**24,132**	**1,683**
Net Increase, Excluding Department of Defense			**22,449**	
Department of Defense:				
Office of the Secretary of Defense	1,833	1,854		21
Department of the Army	373,343	374,707		1,364
Department of the Navy	377,894	378,335		441
Department of the Air Force	258,700	256,344	2,356	
Total, Department of Defense	**1,011,770**	**1,011,240**	**2,356**	**1,826**
Net Increase, Department of Defense			**530**	
Grand Total, Including Department of Defense	**2,156,530**	**2,133,551**	**26,488**	**3,509**
Net Increase, Including Department of Defense			**22,979**	

[2] New agency created pursuant to Public Law 358, 83d Cong.

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during November 1954, and comparison with October 1954*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,252	1,146	106	
Commerce	2,947	2,953		6
Health, Education, and Welfare	512	497	15	
Interior	5,951	6,141		190
Justice	508	505	3	
Labor	112	159		47
Post Office	2,344	2,344		
State	15,230	15,243		13
Treasury	993	991	2	
Independent agencies:				
American Battle Monuments Commission	819	[1] 793	26	
Atomic Energy Commission	15	17		2
Civil Aeronautics Board	4	4		
Civil Service Commission	10	10		
Farm Credit Administration	12	11	1	
Federal Communications Commission	27	27		
Federal Deposit Insurance Corporation	1	1		
Foreign Claims Settlement Commission	4	4		
Foreign Operations Administration	4,402	[1] 4,417		15

[1] Revised on basis of later information.

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during November 1954, and comparison with October 1954*—Continued

Department or agency	November	October	Increase	Decrease
Independent agencies—Continued				
General Accounting Office	49	49		
General Services Administration	115	118		3
Housing and Home Finance Agency	124	125		1
National Labor Relations Board	21	21		
Panama Canal	15,210	15,335		125
Selective Service System	201	202		1
Smithsonian Institution	2	2		
United States Information Agency	7,351	7,351		
Veterans Administration	1,254	1,249	5	
Total, excluding Department of Defense	**59,470**	**59,715**	**158**	**403**
Net decrease, excluding Department of Defense			**245**	
Department of Defense:				
Office of the Secretary of Defense	56	60		4
Department of the Army [2]	49,339	52,226		2,887
Department of the Navy	31,075	30,627	448	
Department of the Air Force [2]	47,237	46,818	419	
Total, Department of Defense	**127,707**	**129,731**	**867**	**2,891**
Net decrease, Department of Defense			**2,024**	
Grand total, including Department of Defense	**187,177**	**189,446**	**1,025**	**3,294**
Net decrease, including Department of Defense			**2,269**	

[2] On the basis of current information, figures have been adjusted to—

(*a*) Exclude foreign nationals under contractual agreement in—

	Army		Air Force	
	November	October	November	October
Austria			181	183
England			6,880	6,618
France	15,797	11,623	6,054	5,821

The services of these foreign nationals is provided by contractual agreement between the Government of the United States and the governments of the respective countries. Reporting of these foreign nationals is now shown in table V of the report. (Figures for Army are subject to revision.)

(*b*) Include foreign nationals employed by the United States in—

	Army		Air Force	
	November	October	November	October
Korea			7,323	7,516
Ryukyus	11,435	11,202	4,545	4,630

These foreign nationals have heretofore been shown in table V of the report. (Foreign for Army are subject to revision.)

TITLE IV.—*Industrial employees of the Federal Government inside and outside continental United States employed by executive agencies during November 1954 and comparison with October 1954*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	2,805	2,768	37	
Commerce	2,111	2,057	54	
Interior	8,037	8,279		242
Treasury	6,543	6,552		9
Independent agencies:				
Atomic Energy Commission	130	129	1	
Federal Communications Commission	14	14		
General Services Administration	862	839	23	
Government Printing Office	6,843	6,817	26	
National Advisory Committee for Aeronautics	7,141	7,141		
Panama Canal	7,702	7,815		113
Tennessee Valley Authority	19,866	20,286		420
Total, excluding Department of Defense	**62,054**	**62,697**	**141**	**784**
Net decrease, excluding Department of Defense			**643**	
Department of Defense:				
Department of the Army:				
Inside continental United States	[1] 207,500	[1] 207,636		136
Outside continental United States	[2] 26,800	[1] 26,252	548	
Department of the Navy:				
Inside continental United States	236,914	238,032		1,118
Outside continental United States	6,957	6,880	77	
Department of the Air Force:				
Inside continental United States	153,172	152,475	697	
Outside continental United States	15,241	14,901	340	
Total, Department of Defense	**646,584**	**646,176**	**1,662**	**1,254**
Net increase, Department of Defense			**408**	
Grand total, including Department of Defense	**708,638**	**708,873**	**1,803**	**2,038**
Net decrease, including Department of Defense			**235**	

[1] Revised on basis of later information.
[2] Subject to revision.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of November 1954 and comparison with October 1954*

Country	Total		Army		Navy		Air Force	
	November	October	November	October	November	October	November	October
Austria	181	183					181	183
England	6,880	6,618					6,880	6,618
France	21,851	17,444	[1] 15,797	11,623			6,054	5,821
Germany	123,858	122,984	101,307	[2] 100,468	1,961	1,953	20,590	20,563
Japan	160,628	160,491	98,768	[2] 98,768	18,490	18,686	43,370	43,037
Korea	66,377	66,316	[3] 66,377	[3] 66,316				
Lybia	200	199					200	199
Ryukyus	209	218			209	218		
Saudi Arabia	442	442					442	442
Trinidad	653	637			653	637		
Total	**381,279**	**375,532**	**282,249**	**277,175**	**21,313**	**21,494**	**77,717**	**76,863**

[1] Estimated.
[2] Revised on basis of later information.
[3] Includes 27,891 members of the Korean Service Corps in November as compared with 29,583 in October.

NOTE.—The Germans are paid from funds provided by German Governments. The French, English, and Austrians reported by the Army and Air Force are paid from funds appropriated for personal service. All others are paid from funds appropriated for other contractual services.

NOTE.—For adjustment of figures in this table see footnote 4 on p. 3.

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the United States Government overseas, which cannot be regarded as ordinary direct employment.

Generally, this personal service is rendered military agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The United States military agencies in most cases administer or direct the activity.

The source of the funds for the payment of these employees varies. The Germans are employed without direct reimbursement by the United States and by agreement payment is made from the German economy. The Japanese are employed under a master labor contract between United States agencies and the Japanese Government.

French, Germans, and Austrians are employed for the Army and Air Force under agreements with the respective governments. Funds originally appropriated for "personal service" are used for this purpose. The Koreans and others are paid under varying contractual agreements with funds appropriated for "other contractual services."

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

The Joint Committee on Reduction of Nonessential Federal Expenditures is endeavoring to identify these groups of employees and to count them along with but separate from the regularly reported United States employment overseas.

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